

Community Development Block Grant

2022 – HUD Action Plan
FY '23 – City of Kingsport Budget

Prepared for:

The U.S. Department of Housing and Urban Development

Prepared by:

City of Kingsport, Community Development Office



Executive Summary

AP-05 Executive Summary - 91.200(c), 91.220(b)

1. Introduction

The City of Kingsport, Tennessee is a part of the Kingsport-Bristol-Bristol, Tennessee-Virginia Metropolitan Statistical Area and is a Department of Housing and Urban Development Community Development Block Grant Entitlement City. As such, Kingsport receives a formulated amount of funds annually. The CDBG program is authorized under Title 1 of the Housing and Community Development Act of 1974, Public Law 93-383, as amended; 42 U.S.C.-5301 et seq. This year Kingsport will receive

\$415,412 in Community Development Block Grant (CDBG) funds.

The projected use of funds has been developed to give maximum priority to activities that will carry out

one of the national objectives as follows:

1. Benefit low- and moderate-income (LMI) families.

2. Aid in the prevention or elimination of slums or blight.

3. Other community development areas which demonstrate a particular urgent need or because existing

conditions pose a serious and immediate threat to the health or welfare of the community and where

other financial resources are not available to meet such needs.

The City of Kingsport, Tennessee certifies that the following activities proposed for the coming year

meet one of the three above-listed national objectives.

REVENUE:

2022-2023 CDBG Allocation - \$415,412

CDBG Projected Program Income: \$2,000

2021 Kingsport CDBG Carryover: Approx. \$130,000

2020 Kingsport CDBG Carryover: Approx. \$71,080

EXPENSES:

Annual Action Plan 2022 Kingsport CDBG Projects:

-Rehabilitation/Emergency Repair:

2022 Annual Allocation: \$175,000

Program Income: \$2,000

-Community Enrichment (Public Service):

2022 Annual Allocation: \$62,311

-Neighborhood Improvement (Public Facilities):

2020 Kingsport CDBG Carryover: Approx. \$1,054

2018 Kingsport CDBG Carryover: Approx. \$1,090

-Program Administration:

2022 Annual Allocation: \$58,101

2021 Kingsport Carryover: Approx. \$80,000

-Code Enforcement:

2022 Annual Allocation: \$50,000

2021 Kingsport CDBG Carryover: Approx. \$50,000

2020 Kingsport CDBG Carryover: Approx. \$30,000

-Demolition (Safe, Decent Housing):

2020 Kingsport CDBG Carryover: Approx. \$41,080

-Section 108 Loan:

2022 Annual Allocation: \$70,000

2. Summarize the objectives and outcomes identified in the Plan

This could be a restatement of items or a table listed elsewhere in the plan or a reference to another location. It may also contain any essential items from the housing and homeless needs assessment, the housing market analysis or the strategic plan.

The Consolidated/Strategic Plan provides a guide to address the Cities' needs for five years using CDBG funds as well as other leveraged funds. The Action Plan is for a one-year period. Each project must meet three broad national objectives in at least one category. They are:

- Provide decent affordable housing
- Create a suitable living environment
- Create economic opportunities

Outcomes show how programs and activities benefit the community and the people it serves. The three measurable outcomes that will illustrate the benefits of each of this year's activities, as well as the five years covered in the Consolidated Plan, are:

- -Improve Availability/Accessibility
- -Improve Affordability
- -Improve Sustainability

3. Evaluation of past performance

This is an evaluation of past performance that helped lead the grantee to choose its goals or projects.

During the life of the most recent consolidated plan, the CD program has been successful in addressing the needs, goals, and objectives outlined in the plan. The program has developed adequate to good systems for working with local community agencies in delivering public services to low and moderate-income citizens, especially youth and senior populations. Steam lining of housing rehabilitation services has been effective in broadening outreach to underserved homeowners.

Administratively, HUD monitoring reviews and internal audits indicated good performance. The program has consistently met or exceeded performance requirements as defined by annual timeliness tests with sharpened understanding of IDIS draw down and reporting requirements, update accomplishment data has greatly improved. CDBG program staff is committed to continually evaluating and improving our systems, policy, and procedures to fully utilize CDBG funding, while being good stewards of federal funding.

4. Summary of Citizen Participation Process and consultation process

Summary from citizen participation section of plan.

The City of Kingsport's Consolidated Plan is developed through a collaborative process whereby the community identifies local critical needs and assists in establishing an Action Plan. Citizen participation is a critical part of the Consolidated and Action Plans, including developing, amending and reporting on program performance annually. The City solicits and encourages the participation of all citizens, including minorities, non-English speaking populations, and persons with disabilities.

A. Consultations with Other Community Institutions

In development of the Five-Year Consolidated Plan and the Third-Year Action Plan, the City consulted with other public and private for-profit and non-profit agencies that either provide or have direct impact on the broad range of housing, health, and social services used by Kingsport residents. These agencies provided knowledge regarding local unmet needs and ongoing critical needs. The Kingsport Board of Mayor and Aldermen has designated the Community Development Advisory Committee (CDAC) as the primary advisory body and as such, information on community needs and priorities have been discussed at their meetings.

B. Public Hearings

There were several public meetings from the beginning stages of development of the Plan in order to gather information on community needs from citizens and local service providers until the completion of the plan. In compliance with the Citizen Participation Plan, a public meeting was held at the Community Development Advisory Committee (CDAC) meeting in Kingsport on **September 10, 2021**, for both CDBG and HOME programs. A public hearing was then held **April 5, 2022**, at the Kingsport Board of Mayor and Aldermen meeting. Draft copies of the Action Plan were available for review at the Kingsport Public Library, Community Development Office and Kingsport City Hall.

C. Written Comments

Based on public input and quantitative analysis, City staff prepared a draft Action Plan covering the CDBG Program. Notification of availability of the draft appeared in three local newspapers and on each city's website. The public was able to review the draft at the Kingsport Public Library, the local Housing Authority office and in Community Development office.

D. Action Plan and Public Hearings.

Public meetings were held pertaining to the Third-Year Action Plan beginning in September 2021. Drafts of the Plan were made available at the Community Development office, Kingsport Public Library, and Kingsport Housing and Redevelopment Authority. All written and verbal comments provided were considered in preparing the final Action Plan; however, it was impossible to fund every project or need. A summary of comments received and the City's responses to comments are included in the final document. The Kingsport Board of Mayor and Alderman considered these comments, the Community

Development Advisory Committee recommendations, and staff recommendations in composing the final Plan.

5. Summary of public comments

This could be a brief narrative summary or reference an attached document from the Citizen Participation section of the Con Plan.

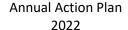
All comments will be accepted. City staff has and will continue to consult with local agencies for input. Local agency consultation is a priority of the City and important for partnerships and funding resources to provide much needed public services in the community.

6. Summary of comments or views not accepted and the reasons for not accepting them

All comments will be accepted. City staff have and will continue to consult with local agencies for input. Local agency consultation is a priority of the City and important for partnerships and funding resources to provide much needed public services in the community.

7. Summary

The Citizens Participation and Consultation process exceeded the base requirements of the most recent Citizen Participation Plan for the Consortium as well as the Plan, which the City of Kingsport utilizes for its own jurisdiction. All comments received were accepted, reviewed, and used in the development of the Consolidated Plan. The Consortium, as well as the City of Kingsport, will continue to tweak and revise its ongoing citizen participation strategy to, hopefully, continue to open up the process and encourage more intense participation by those affected by the activities described in this plan, as well as the general population of the jurisdiction.



PR-05 Lead & Responsible Agencies - 91.200(b)

1. Agency/entity responsible for preparing/administering the Consolidated Plan

The following are the agencies/entities responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

Agency Role		Name	Department/Agency
CDBG Administrator	KINGSPORT	Planning	& Community Development-City of Kingsport

Table 1 – Responsible Agencies

Narrative

The City of Kingsport's, Department of Community Development, is responsible for the administration of Kingsport, Tennessee's CDBG funds. Kingsport is responsible for preparing the Consolidated Plan, Annual Action Plan, and the CAPER. They are also responsible for all IDIS input for CDBG. The City processes all CDBG payments, conducts monthly Community Development Advisory Committee meetings, and holds public hearings. Kingsport, Tennessee is ultimately responsible to the Knoxville HUD Field Office for properly administering the CDBG Program.

The Knoxville Field Office monitors the City of Kingsport, Tennessee regularly for both the CDBG Program. Kingsport has been receiving CDBG grant funds since 1988 with minimal problems throughout the years.

Kingsport's efforts to broaden public participation in the development of this Action Plan include:

- Holding meetings in ADA-accessible locations
- Providing copies of the Draft Plan at central locations, i.e., Kingsport Public Library, online at www.kingsporttn.gov and in the Planning & Community Development office.

Consolidated Plan Public Contact Information

Annual Action Plan 2022 Jessica McMurray, Community Development Planner

City of Kingsport, TN

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AP-10 Consultation - 91.100, 91.200(b), 91.215(l)

1. Introduction

Coordination with federal and local agencies, along with non-profit and for-profit organizations providing services to the low- and very-low income in the community is essential for the effectiveness of the CDBG program. Consultation with the community and affected service providers is a fundamental component of the Consolidated Plan and Action Plan process. The City of Kingsport welcomes and encourages the participation of all of its citizens in the development of these plans and in the review of progress in implementing plan activities. The City utilizes a Community Development Advisory Committee. Low- and low-moderate income persons, persons with disabilities, minorities and non-English speaking persons are encouraged to participate in the planning process. Additionally, residents of public housing and other assisted housing are encouraged to voice their needs and their opinions on the participating jurisdictions' current and future direction. Other stakeholders consulted in this plan include community, faith based organizations, health care providers, KHRA, Appalachian Regional Coalition on Homelessness, City, and County Departments of Social Services and school system are encouraged to become involved in the planning process. The City provides translators for non-English speaking persons who request assistance at least 3 days prior to hearings or other meetings in the planning process. Persons who need auxiliary aids or other assistance to be able to fully participate may request assistance at least 3 days in advance of the hearing or meeting. Drafts of the plan have been placed in City Hall, KHRA and in local library branches. Notices of public meetings and hearings have been published in local newspapers.

Provide a concise summary of the jurisdiction's activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(I)).

To ensure the participation of and coordination between public and private agencies, the City's staff is frequently involved in various activities with the agencies and regularly attends meetings that address community needs. Remaining in close contact with vital housing and service providers, either in person or by phone, gives staff and the agencies a better understanding of current and changing needs. The City of Kingsport works diligently to keep abreast of issues that exist or that may arise that affect our homeless, special needs, and/or low-income residents. Some of the agencies contacted include Kingsport Housing and Redevelopment Authority, local health departments, social/human service agencies, United Way, Salvation Army, ARCH, Legal Aid of East TN, various divisions of the Planning department, including Code Enforcement and Inspections. The City will continue consultation with the staff of the Tennessee Housing Development Agency as necessary.

Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness.

The City of Kingsport maintains close contact with the Appalachian Regional Coalition on Homelessness (ARCH). City staff attends regular CoC meetings. ARCH meetings regularly have speakers that are either service providers to the homeless, shelter providers, veterans and others who work with families in need. Workshops are periodically held to provide information on the most urgent and current needs of the homeless and to solicit input from local agencies and organizations that may be helpful to other shelter or service providers in better meeting the needs of this population. The City of Kingsport also hired a Social Worker in early 2020 to work within the City Police Department. The Social Worker works directly with the homeless population in providing much needed legal and social service referrals.

Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards for and evaluate outcomes of projects and activities assisted by ESG funds, and develop funding, policies and procedures for the operation and administration of HMIS

Kingsport currently has three homeless service providers in its Continuum of Care the Salvation Army, Family Promise of Greater Kingsport, and Greater Kingsport Alliance for Development (GKAD). The Family Promise program offers shelter, meals, and supportive services to homeless families with minor children. The Family Promise shelter can accommodate up to 14 families. Family Promise is the only shelter in Kingsport that can accommodate two-parent families, families with teenaged boys and single fathers with teenage girls. GKAD serves low-moderate income families who are at-risk for homelessness or homeless, in partnership with the Kingsport Housing and Redevelopment Authority, GKAD provides services to keep individuals and families housed as well as assist in providing transitional housing and referral services as needed. The Salvation Army of Kingsport accommodates men, women, and families with overnight shelter as well as recently opening to provide day shelter and extend case management services to the public. Each agency is familiar with ARCH and collaborate their efforts to assist the homeless in our community.

The Tennessee Housing Development Agency provides state ESG funding to nonprofit organizations within the Consortium area.

2. Agencies, groups, organizations and others who participated in the process and consultations

Table 2 – Agencies, groups, organizations who participated

1	Agency/Group/Organization	KHRA				
	Agency/Group/Organization Type	Housing PHA				
		Services - Housing				
		Services-homeless				
		Services-Education				
		Service-Fair Housing				
	What section of the Plan was addressed by	Housing Need Assessment				
	Consultation?	Public Housing Needs				
		Homeless Needs - Chronically homeless				
		Homeless Needs - Families with children				
		Homelessness Needs - Veterans				
		Homelessness Strategy				
		HOPWA Strategy				
	Briefly describe how the Agency/Group/Organization	The Kingsport Housing and Redevelopment Authority will continue to provide				
	was consulted. What are the anticipated outcomes of	safe and secure housing for low-income residents. Kingsport Housing uses the				
	the consultation or areas for improved coordination?	? Section 8 voucher program to assist residents into permanent housing. The				
		Kingsport Housing and Redevelopment Authority and the City staff have regular				
		meetings at which all areas of service and needs are discussed. Continuous				
		improvements in services and outreach are discussed.				

2	Agency/Group/Organization	Appalachian Regional Coalition on Homelessness			
	Agency/Group/Organization Type	Housing			
		Services - Housing			
		Services-Children			
		Services-Elderly Persons			
		Services-Persons with Disabilities			
		Services-Persons with HIV/AIDS			
		Services-Victims of Domestic Violence			
		Services-homeless			
		Services-Health			
		Services-Education			
		Services-Employment			
		Services - Victims			
		Regional organization			
	What section of the Plan was addressed by	Housing Need Assessment			
	Consultation?	Homeless Needs - Chronically homeless			
		Homeless Needs - Families with children			
		Homelessness Needs - Veterans			
		Homelessness Needs - Unaccompanied youth			
		HOPWA Strategy			
		Market Analysis			
		Anti-poverty Strategy			

		T				
	Briefly describe how the Agency/Group/Organization	ARCH was consulted regarding needs of the chronically homeless, homeless				
	was consulted. What are the anticipated outcomes of	veterans and unaccompanied youth. ARCH has an office in Johnson City that				
	the consultation or areas for improved coordination?	serves the entire Consortium area. They are working with the VA Center, housing agencies, the VASH program, talking with housing agencies concerning persons returning from institutions and pursuing better and additional services for persons with mental disorders. City staff attend monthly meetings and other planning meetings with staff. ARCH staff provided direct comments and input or the Consolidated Plan.				
3	Agency/Group/Organization	City of Kingsport				
	Agency/Group/Organization Type	Other government - Local Planning organization				
	What section of the Plan was addressed by	Housing Need Assessment				
	Consultation?	Market Analysis				
		Economic Development				
	Briefly describe how the Agency/Group/Organization	Community Development office is part of the City's Planning staff. Other				
	was consulted. What are the anticipated outcomes of	Planning staff have direct and daily input.				
	the consultation or areas for improved coordination?					
4	Agency/Group/Organization	United Way of Greater Kingsport				
	Agency/Group/Organization Type	Services - Housing				
		Services-homeless				
		Services-Health				
		Services-Education				
		Business and Civic Leaders				
		Foundation				

	What section of the Plan was addressed by Consultation?	Homeless Needs - Chronically homeless Homelessness Strategy Market Analysis Anti-poverty Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The United Way has recently undertaken two community initiatives, with a recently developed AVENEW program to assist individuals recovering from addiction and the Kingsport Homeless Coalition, which strategizes and develops a plan to end homelessness in the City of Kingsport. City of Kingsport is member and integral participant in United Way. Staffs regularly consult concerning community needs.
5	Agency/Group/Organization	Salvation Army of Kingsport
	Agency/Group/Organization Type	Housing Services - Housing Services-homeless
	What section of the Plan was addressed by Consultation?	Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Homelessness Strategy Non-Homeless Special Needs
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The Salvation Army of Kingsport is regularly consulted regarding the homeless population. Consultation often occurs daily as the City of Kingsport Social Worker for Homeless Outreach frequently refers individuals to Salvation Army program services. The Salvation Army because of partnership and consultation with City staff, recently extended agency services to provide a Day Center program for individuals and families experiencing homelessness to receive case management services during the day.

Identify any Agency Types not consulted and provide rationale for not consulting

We are not aware of any agency that should have been consulted but was not.

Other local/regional/state/federal planning efforts considered when preparing the Plan

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?
Continuum of Care	LARCH	Both were developed with housing and service needs of the homeless. ARCH has
		provided direct response for the Strategic Plan.

Table 3 - Other local / regional / federal planning efforts

Narrative

The Appalachian Regional Coalition on Homelessness is the region's Continuum of Care organization in Tennessee. Nonprofit service agencies who are members of ARCH attend monthly meetings and provide data on the homeless through the Homeless Management Information System (HMIS).

The Tennessee Housing Development Agency provides state Emergency Shelter Funds to nonprofit organizations, i.e., homeless service providers, who, in turn, attempt to address the needs of the homeless.

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AP-12 Participation - 91.401, 91.105, 91.200(c)

1. Summary of citizen participation process/Efforts made to broaden citizen participation Summarize citizen participation process and how it impacted goal-setting

The Citizens' Participation Plan that was developed for the City of Kingsport, Tennessee. There were several public meetings from the beginning stages of development of the Plan in order to gather information on community needs from citizens and local service providers. In compliance with the Citizen Participation Plan, a public meeting was held at a Community Development Advisory Committee (CDAC) meeting in Kingsport on September 10, 2021, for the CDBG program. A second public hearing will be held on April 5, 2022, Kingsport, Tennessee Board of Mayor and Alderman meeting. Draft copies of this Action Plan were made available to the public at the Kingsport Public Library, Kingsport City Hall, online, and at the Community Development Department. A final draft of the Annual Action Plan was presented to the BMA on June 21, 2022

All meetings were conducted in locations that were accessible to disabled persons and advertisements indicated that arrangements would be made for non-English speaking persons and for the hearing impaired.



Citizen Participation Outreach

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
1	Newspaper Ad	Minorities Persons with disabilities Non-targeted/broad community Residents of Public and Assisted Housing	Notice of the Public Meeting was published August 9, 2021. No comment was received.	None	There were no comments received.	
2	Public Meeting	Minorities Persons with disabilities Non-targeted/broad community Residents of Public and Assisted Housing	This public meeting was held on September 10, 2021. No general public was in attendance, no public comment was received.	None	There were no comments received	

Sort Order	Mode of Outreach	Target of Outreach	Summary of	Summary of	Summary of comments	URL (If
			response/attendance	comments received	not accepted and reasons	applicable)
3	Newspaper Ad	Minorities Persons with disabilities Non-targeted/broad community Residents of Public and Assisted Housing	Notice of Public Hearing was published March 24, 2022.	None	There were no comments received	
4	Public Hearing	Minorities Persons with disabilities Non-targeted/broad community Residents of Public and Assisted Housing	This public hearing was held on April 5, 2022 at the Kingsport Board of Mayor and Aldermen meeting.	None	There were no comments received	

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
5	Newspaper Ad	Minorities Persons with disabilities Non-targeted/broad community Residents of Public and Assisted Housing	Notice of Funding Availability published 5/16/2022, inviting Public Service Agencies to apply for 2022-2023 CDBG funds.	None	There were no comments received	
6	Public Meeting	Minorities Persons with disabilities Non-targeted/broad community Residents of Public and Assisted Housing	This public meeting was held on June 21, 2022 at the Kingsport Board of Mayor and Aldermen meeting. Community Development staff presented the final draft of the 2022-2023 Annual Action Plan.	None	There were no comments received.	

Table 4 – Citizen Participation Outreach

Expected Resources

AP-15 Expected Resources - 91.420(b), 91.220(c)(1,2)

Introduction

The City of Kingsport receives CDBG funds as an entitlement city.

The City of Kingsport also received CDBG-CV funding in 2019/2020 through the Coronavirus Relief and Recovery CARES Act to prevent, prepare for, and respond to the COVID-19 pandemic. Kingsport designated funding based on area needs. The City of Kingsport is not expected to receive any additional CARES funding. To date Kingsport has expended approx. \$\$371,316.61 in CDBG-CV CARES funding to prevent, prepare for, and respond to the COVID-19 pandemic.

Anticipated Resources

Program	Source of	Uses of Funds	Expe	Expected Amount Available Year 1			Expected	Narrative Description
	Funds		Annual	Program	Prior Year	Total:	Amount	
			Allocation:	Income: \$	Resources:	\$	Available	
			\$		\$		Remainder	
							of ConPlan	
0000							\$	22226
CDBG	public -	Acquisition						CDBG funds will support housing
	federal	Admin and						and non-housing needs in the City
		Planning						of Kingsport, TN.
		Economic						
		Development						
		Housing						
		Public						
		Improvements						
		Public Services	415,412	2,000	203,224	620,636	889,794	

Table 5 - Expected Resources - Priority Table

Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied

To leverage funding for Safe, Decent, and Affordable Housing, the City of Kingsport will collaborate with local organizations such as the Carpenters Helpers, Habitat for Humanity and Appalachian Service Project to offset housing repair costs using volunteer labor. CDBG program allocations are also leveraged through general funds dollars, partnerships with local service providers and in-kind contributions.

If appropriate, describe publically owned land or property located within the jurisdiction that may be used to address the needs identified in the plan

N/A

Discussion

The City of Kingsport, Tennessee is a part of the Kingsport-Bristol-Bristol, Tennessee-Virginia Metropolitan Statistical Area and is a Department of Housing and Urban Development Community Development Block Grant Entitlement City. As such, Kingsport receives a formulated amount of funds annually. The CDBG program is authorized under Title 1 of the Housing and Community Development Act of 1974, Public Law 93-383, as amended; 42 U.S.C.-5301 et seq. This year Kingsport expects to receive \$415,412 in Community Development Block Grant (CDBG) funds.

The projected use of funds has been developed to give maximum priority to activities that will carry out one of the national objectives as follows:

- 1. Benefit low- and moderate-income (LMI) families.
- 2. Aid in the prevention or elimination of slums or blight.
- 3. Other community development areas which demonstrate a particular urgent need or because existing conditions pose a serious and immediate threat to the health or welfare of the community and where other financial resources are not available to meet such needs.

Annual Action Plan 2022 21

The City of Kingsport, Tennessee certifies that the following activities proposed for the coming year meet one of the three above-listed national objectives.

REVENUE:

2022-2023 CDBG Allocation - \$415,412

CDBG Projected Program Income: \$2,000

2021 Kingsport CDBG Carryover: Approx. \$130,000

2020 Kingsport CDBG Carryover: Approx. \$71,080

EXPENSES:

Kingsport CDBG Projects:

-Rehabilitation/Emergency Repair:

2022 Annual Allocation: \$175,000

Program Income: \$2,000

-Community Enrichment (Public Service):

2022 Annual Allocation: \$62,311

-Neighborhood Improvement (Public Facilities):

Annual Action Plan 2022 2020 Kingsport CDBG Carryover: Approx. \$1,054

2018 Kingsport CDBG Carryover: Approx. \$1,090

-Program Administration:

2022 Annual Allocation: \$58,101

2021 Kingsport Carryover: Approx. \$80,000

-Code Enforcement:

2022 Annual Allocation: \$50,000

2021 Kingsport CDBG Carryover: Approx. \$50,000

2020 Kingsport CDBG Carryover: Approx. \$30,000

-Demolition (Safe, Decent Housing):

2020 Kingsport CDBG Carryover: Approx. \$41,080

-Section 108 Loan:

2022 Annual Allocation: \$70,000



Annual Goals and Objectives

AP-20 Annual Goals and Objectives - 91.420, 91.220(c)(3)&(e)

Goals Summary Information

Sort	Goal Name	Start	End	Category	Geographic	Needs	Funding	Goal Outcome Indicator
Order		Year	Year		Area	Addressed		
1	Decent, Safe	2020	2024	Affordable		Decent, Safe	CDBG:	Homeowner Housing Rehabilitated: 20
	and Affordable			Housing		and Affordable	\$175,000	Household Housing Unit
	Housing					Housing		
2	Decent, Safe,	2020	2024	Affordable		Decent, Safe	CDBG:	Buildings Demolished: 3 Buildings
	Affordable			Housing		and Affordable	\$191,080	Housing Code Enforcement/Foreclosed
	Housing			Non-Housing		Housing		Property Care: 300 Household Housing
				Community				Unit
				Development				
3	Public Services	2020	2024	Non-Housing		Public Services	CDBG:	Public service activities other than
				Community			\$62,311	Low/Moderate Income Housing Benefit:
				Development				500 Persons Assisted
4	Public Facilities	2020	2024	Non-Housing		Public Facilities	CDBG:	Public Facility or Infrastructure Activities
				Community			\$2,145	other than Low/Moderate Income
				Development				Housing Benefit: 300 Persons Assisted

Table 6 - Goals Summary

Goal Descriptions

		Descrit Colored Affectable the star							
1	Goal Name	Decent, Safe and Affordable Housing							
	Housing rehab continues to be a need in Kingsport, especially for the low-moderate income household housing stock combined with low income homeowners; there is a great need for repairs ranging from to substantial rehab. We will use a large amount of our CDBG funds for this purpose. We collaborate we such as Holston Habitat for Humanity, Kingsport Housing Redevelopment Authority, Carpenter's Helpe Service Project, and other housing providers in order to provide the maximum assistance possible to the								
		Rehabilitation/Emergency Repair: 2022 Annual Allocation: \$175,000 Program Income: \$2,000							
2	Goal Name	Decent, Safe, Affordable Housing							
	Goal Description	The CDBG program works with the City's office of Code Enforcement and local community based organizations in the identification of housing that poses nuisances to neighborhoods by being severely deteriorated, dilapidated and/or chronically vacant. CDBG funds are also allocated to Code Enforcement efforts, "city-wide", in order to maintain decent, safe and affordable housing in Kingsport. Funding also includes program carryover from the Past Year (PY). 2022 Annual Allocation: \$50,000 2021 Kingsport CDBG Carryover: Approx. \$50,000 2020 Kingsport CDBG Carryover: Approx. \$30,000							
		One of the elements of the CDBG program is the identification and acquisition of dilapidated, vacant housing. The program works with the City's office of Code Enforcement in the identification of housing that poses nuisances to neighborhoods by being severely deteriorated, dilapidated and/or chronically vacant. Funding also includes program carryover from the Past Year (PY). Demolition (Safe, Decent Housing): 2020 Kingsport CDBG Carryover: Approx. \$41,080							

3	Goal Name	Public Services	
Description Service Liaison provide direct assis Service/Community Enrichment fu income individuals and families in Community Enrichment (Public Ser		\$25,000 of CDBG Public Service funding is allocated to the United Way for a Homeless Services Liaison. The Homeless Service Liaison provide direct assistance to those who are at-risk or experiencing homelessness. \$41,500 of CDBG Public Service/Community Enrichment funds will be made available to local public service agencies who will serve for low-income individuals and families in the City of Kingsport. Funds are subject to 15% cap for Public Service activities. Community Enrichment (Public Service): 2022 Annual Allocation: \$62,311	
4	Goal Name	Public Facilities	
	Goal Description	CDBG will provide funding to support the Neighborhood & Public Facility Improvement Projects in an effort to revitalize and improve the safety and well-being of the community. Funding also includes program carryover from the Past Year (PY). Neighborhood Improvement (Public Facilities): 2020 Kingsport CDBG Carryover: Approx. \$1,054 2018 Kingsport CDBG Carryover: Approx. \$1,090	



AP-35 Projects - 91.420, 91.220(d)

Introduction

The projects the City chose to fund this year were the direct result of citizen input, CDAC recommendations, and basic needs of the community. Through the public hearing/meetings process, public facility improvements, homeless services, enrichment programs, housing rehabilitation, emergency housing repairs and other issues dealing with housing were the highest priorities. The age of housing, the high number of low-income homeowners, and the general low-income population has caused many houses to deteriorate due to lack of private funds to meet the needs. Homeowners many times are forced to live without adequate heating, unsafe wiring, and other unsafe living conditions. CDBG funds will address many of these issues.

#	Project Name
1	Program Administration
2	KAHR Program - Rehabilitation and Emergency Repair
3	Community Enrichment/Public Services
4	HOPE VI/108 Loan
5	Code Enforcement
6	Demolition - Safe, Decent Housing
7	Neighborhood Improvements / Public Facilities

Table 7 – Project Information

Describe the reasons for allocation priorities and any obstacles to addressing underserved needs

Kingsport Community Development has a Community Development Advisory Committee (CDAC). CDAC Acts in an advisory capacity to assist in the planning and implementation of projects as part of the City's CDBG program and as such in the CDBG-CV funding requests. CDAC also reviews projects, services, and act as a liaison with the community. CDAC make recommendations on projects and problems are forwarded to City Council in the annual Action Plan through the Development Services Office.

AP-38 Project Summary

Project Summary Information



1 Project Name Program Administration		Program Administration
	Target Area	
	Goals Supported	Decent, Safe and Affordable Housing Decent, Safe, Affordable Housing Public Services Public Facilities
Needs Addressed Decent, Safe and Affordable Housing Public Facilities Public Services		Public Facilities
	Funding	CDBG: \$138,101
	Description	CDBG funds are allocated for administrative cost to the City of Kingsport for the 2022-2023 program year.
	Target Date	6/30/2023
	Estimate the number and type of families that will benefit from the proposed activities Location Description N/A	
	Planned Activities	Funding will provide program administration including salary, fringe, supplies, equipment, etc. Program Administration: 2022 Annual Allocation: \$58,101 2021 Kingsport Carryover: Approx. \$80,000
2	Project Name	KAHR Program - Rehabilitation and Emergency Repair
	Target Area	
	Goals Supported	Decent, Safe and Affordable Housing
	Needs Addressed	Decent, Safe and Affordable Housing
	Funding	CDBG: \$177,000

	Description	Housing rehab continues to be a need in Kingsport, especially for the low-moderate income households. Due to the older housing stock combined with low income homeowners, there is a great need for emergency repairs. We will use a large amount of our CDBG funds for this purpose. We plan to partner with organizations such as Holston Habitat for
		Humanity, Kingsport Housing Redevelopment Authority, Carpenter's Helpers, Appalachia Service Project, and other housing providers in order to provide the maximum assistance possible to these homeowners.
	Target Date	6/30/2023
	Estimate the number and type of families that will benefit from the proposed activities	We estimate 20 low-moderate income households will benefit from this activity.
	Location Description	This activity will take place "city-wide".
	Planned Activities	The program works to correct emergency housing repairs for low-moderate income property owners up to 80% area median income. Dwellings must be an owner-occupied, single-family residence and be located within the city limits of Kingsport. The City of Kingsport intends to make \$175,000 available for emergency home repairs, of that, \$75,000 will be made available to local home repair non-profit organizations through a completive funding application process. Funds will be used to complete emergency home repairs for Kingsport residents. Rehabilitation/Emergency Repair:
		2022 Annual Allocation: \$175,000
3		Program Income: \$2,000
	Project Name	Community Enrichment/Public Services
	Target Area	Dublic Comices
	Goals Supported Needs Addressed	Public Services Public Services
	Funding	CDBG: \$62,311

	Description	In 2022/2023, Community Development to fund agencies which perform Public Service functions which serve low and moderate income persons in the City. The maximum amount available for Public Service funding is \$62,311 to be distributed to local non-profit agencies who apply for funding and meet funding criteria. Community Development will continue to support the United Way Homeless efforts by providing \$25,000 to for a homeless liaison, who provides direct service and referrals to those experiencing or at-risk for homelessness in the City of Kingsport. The Community Development office will make \$37,311 available through a competitive application process to public service organizations in May 2022. The activities proposed by all agencies must meet basic eligibility criteria under CDBG regulations.
	Target Date	6/30/2023
	Estimate the number and type of families that will benefit from the proposed activities	We estimate that more than 500 individuals will benefit from this activity.
	Location Description	This activity will take place "city-wide".
	Planned Activities	In 2022/2023, Community Development to fund agencies which perform Public Service functions which serve low and moderate income persons in the City. The maximum amount available for Public Service funding is \$62,311 to be distributed to local non-profit agencies who apply for funding and meet funding criteria. Community Development will continue to support the United Way Homeless efforts by providing \$25,000 to for a homeless liaison, who provides direct service and referrals to those experiencing or at-risk for homelessness in the City of Kingsport. The Community Development office will make \$37,311 available through a competitive application process to public service organizations in May 2022. The activities proposed by all agencies must meet basic eligibility criteria under CDBG regulations. Community Enrichment (Public Service): 2022 Annual Allocation: \$62,311
4	Project Name	HOPE VI/108 Loan
		TIOLE VIJ 100 LOGII
	Target Area	Dublic Facilities
	Goals Supported	Public Facilities
	Needs Addressed	Public Facilities

Funding	CDBG: \$70,000
Description	Installment for 108 loan supporting the 2008 HOPE VI project. For Program Year 2022, the City proposes to set aside \$70,000 for payment of annual installments for a Section 108 Loan in support of the HOPE VI Riverview/Sherwood/Hiwassee Improvement project. The City received approval for \$856,000 Section 108 Loan funds to provide support assistance in the Riverview and Sherwood/Hiwassee neighborhoods as part of the HOPE VI project. Section 108 requires that the local jurisdiction utilize its current and future CDBG funds as collateral for the loan. HUD has calculated that the City would need to set aside approximately \$70,000 CDBG funds per year for 20 years to support this proposal.
Target Date	6/30/2023
Estimate the number and type of families that will benefit from the proposed activities	N/A
Location Description	N/A
Planned Activities	Installment for 108 loan supporting the 2008 HOPE VI project. For Program Year 2022, the City proposes to set aside \$70,000 for payment of annual installments for a Section 108 Loan in support of the HOPE VI Riverview/Sherwood/Hiwassee Improvement project. The City received approval for \$856,000 Section 108 Loan funds to provide support assistance in the Riverview and Sherwood/Hiwassee neighborhoods as part of the HOPE VI project. Section 108 requires that the local jurisdiction utilize its current and future CDBG funds as collateral for the loan. HUD has calculated that the City would need to set aside approximately \$70,000 CDBG funds per year for 20 years to support this proposal. Section 108 Loan: 2022 Annual Allocation: \$70,000
Project Name	Code Enforcement
Target Area	
Goals Supported	Decent, Safe, Affordable Housing
Needs Addressed	Decent, Safe and Affordable Housing

	Funding	CDBG: \$130,000
Description The Clocal pose dilap Code and a		The CDBG program works with the Citys office of Code Enforcement and local community based organizations in the identification of housing that poses nuisances to neighborhoods by being severely deteriorated, dilapidated and/or chronically vacant. CDBG funds are also allocated to Code Enforcement efforts, "city-wide", in order to maintain decent, safe and affordable housing in Kingsport. Funding also includes program carryover from the Past Years (PY).
	Target Date	6/30/2023
	Estimate the number and type of families that will benefit from the proposed activities	We estimate that more than 300 households will benefit from code enforcements efforts.
		The activity is "city-wide", however primary focus is often low-moderate area income neighborhoods.
	Planned Activities	The CDBG program works with the City's office of Code Enforcement and local community based organizations in the identification of housing that poses nuisances to neighborhoods by being severely deteriorated, dilapidated and/or chronically vacant. CDBG funds are also allocated to Code Enforcement efforts, "city-wide", in order to maintain decent, safe and affordable housing in Kingsport. Funding also includes program carryover from the Past Years (PY).
		Code Enforcement: 2022 Annual Allocation: \$50,000 2021 Kingsport CDBG Carryover: Approx. \$50,000 2020 Kingsport CDBG Carryover: Approx. \$30,000
6	Project Name	Demolition - Safe, Decent Housing
	Target Area	
	Goals Supported	Decent, Safe, Affordable Housing
	Needs Addressed	Decent, Safe and Affordable Housing
	Funding	CDBG: \$41,080

	Description	One of the elements of the CDBG program is the identification and acquisition of dilapidated, vacant housing. The program works with the City's office of Code Enforcement in the identification of housing that poses nuisances to neighborhoods by being severely deteriorated, dilapidated and/or chronically vacant. Funding also includes program carryover from the Past Year (PY).
	Target Date	6/30/2023
	Estimate the number and type of families that will benefit from the proposed activities	We estimate demolition of 3 dilapidated structures. We estimate at least 3 low-moderate income families will benefit from future use of demo sites.
	Location Description	TBD
	Planned Activities	The program works with the City's office of Code Enforcement in the identification of housing that poses nuisances to neighborhoods by being severely deteriorated, dilapidated and/or chronically vacant. Future use of demolition site will be made available for low-moderate benefit. The Community Development office will make \$41,080 available through a competitive application process to public service organizations in May 2022.
7	Project Name	Neighborhood Improvements / Public Facilities
	Target Area	
	Goals Supported	Public Facilities
	Needs Addressed	Public Facilities
	Funding	CDBG: \$2,144
	Description	CDBG will provide funding to support the Neighborhood & Public Facility Improvement Projects in an effort to revitalize and improve the safety and wellbeing of the community. With focus in the Lynn Garden Community, planned activities include forming a Neighborhood Improvement Group in which the group will develop and implement plans to improve the community. Activities will include neighborhood cleanup, crime watch, etc.Funding may also be used for other public facility improvements throughout the city in LMI areas. Special preference, but no obligation to, will be placed on those activities to improve access for individuals with special needs.
	Target Date	6/30/2023

Estimate the number and type of families that will benefit from the proposed activities	We estimate that more than 300 households will benefit from improved public facilites.
Location Description	TBD
Planned Activities	CDBG will provide funding to support the Neighborhood & Public Facility Improvement Projects in an effort to revitalize and improve the safety and wellbeing of the community. With focus in the Lynn Garden Community, planned activities include, but are not limited to forming a Neighborhood Improvement Group in which the group will develop and implement plans to improve the community. Activities will include neighborhood cleanup, crime watch, etc. Funding may also be used for other public facility improvements throughout the city in LMI areas. Special preference, but no obligation to, will be placed on those activities to improve access for individuals with special needs. Neighborhood Improvement (Public Facilities): 2020 Kingsport CDBG Carryover: Approx. \$1,054 2018 Kingsport CDBG Carryover: Approx. \$1,090



AP-50 Geographic Distribution - 91.420, 91.220(f)

Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed

Most CDBG funds are not planned based on allocations to specific geographic areas within the City.

Housing rehabilitation funds are offered on a citywide basis, with a "first come-first served" priority.

Demolition funds are not planned for specific areas of city; however, our focus is improving low-moderate income areas of City.

Public Facility improvement funds will focus on low-moderate income areas of the City.

The funds for community services are spread across the city. However, funds are awarded based on the strength of the program and its impacts and not prioritized based on geographic factors.

Geographic Distribution

Target Area	Percentage of Funds

Table 8 - Geographic Distribution



Rationale for the priorities for allocating investments geographically

Housing needs and public services will be addressed citywide because of the nature of the projects themselves. They will serve income-eligible persons with the greatest need.

CDBG funds that assist with demolition and public facilities will prioritize allocating funding in the low-moderate income areas of the City.

Discussion

In years past, the City of Kingsport undertook its CDBG program in certain qualified target areas in the City. Several neighborhoods were transformed as a result. These include Highland, Old Kingsport, Rotherwood Heights, Gibsontown and other smaller areas. As funding has decreased over the years, it has become increasingly difficult to allocate funds in target areas with significant impact. This has driven the City to offer funding to public service agencies and housing rehabilitation clients on a citywide basis.

The City of Kingsport along with Kingsport Housing and Redevelopment Authority has identified the following Redevelopment Districts: Downtown, Stonegate, Crown Point, Kingsport Mall District, East Stone Commons, Riverwalk, and Lynn Garden.





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AP-75 Barriers to affordable housing -91.420, 91.220(j)

Introduction

Kingsport, Tennessee CDBG funds will be used to provide emergency repair/minor rehab 20 (20) single-family units.

The process for soliciting & funding applications is generally on a first come first served basis, unless the need is urgent. Homeowners who apply for this assistance do so voluntarily and with the understanding that they are not being displaced under HUD's Acquisition, Relocation, and Displacement Policy. They may be required to find alternative housing during the time period of the rehabilitation project. In some cases, a rehab project may not include the disturbance of lead paint surfaces; however, the City may still deem it in the best interests of the homeowner to find alternative housing with a family member or friend in order that the contractor may expedite the project. This program does not fund the expense of temporary housing for each family.

As a city, Kingsport has discovered there is a definite correlation between the rising cost of land, building materials and development costs as it relates to the lack of affordable housing in the Consortium area. All three of these factors have had a hand in driving up the cost of housing in the Consortium area putting it out of reach to the vast majority of low and moderate-income households. The Consortium members administer a number of ordinances and regulations that may in some ways be considered obstacles to affordable housing; however, each represents an integral part of administration for the greater good of the community.

The following regulations, codes, and policies were examined and determined necessary elements for city-wide planning for public safety and welfare.

However, as noted each incorporates some degree of impediments to affordable housing:

- 1. Zoning Regulations
- 2. Subdivision Regulations
- New Home Construction Codes

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- 4. Unsafe Building Abatement Code
- 5. Property Taxes City and County
- 6. Utility Board Restrictions
- Southern Building Codes/BOCA
- 8. Code Enforcement
- 9. Unfunded Mandates
- 10. Poor Credit History
- 11. Inadequate Paying Jobs.

Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment

<div>Efforts to remove barriers to affordable housing include the following:</div>- Continuation of the Fair Housing Program to assure that every citizen has equal access to housing opportunities. Fair Housing Resolutions will be adopted declaring April Fair Housing Month. </div>- Land Use Controls - Planning Commissions will continue working to implement land-use controls that promote housing development in a safe, efficient manner that is harmonious with existing neighborhoods. </div>- Zoning Ordinance - Board of Zoning Appeals shall monitor requests for zoning variances due to hardships imposed by specific zoning regulations to determine if existing regulations are unreasonable. </div>- div>- lnfrastructure Requirements - The Planning and Engineering Departments will scrutinize the impact of infrastructure costs, along with utility fees and subdivision design requirements on the provision of affordable housing. </div></div></div></div></div></div></div></div></div></div></div></div></div></div></div></div></div></div></div></div></div></div></div></div></div></div></div></div></div></div></div></div></div></div></div></div></div></div></div></div></div></div></div></div></div></div></div></div></div></div></div></div></div></div></div></div></div></div></div></div></div>

Discussion

The City of Kingsport follows the State of Tennessee Fair Housing Ordinance in adjudicating fair housing issues and receives services from the East Tennessee Legal Services agency and the Knoxville and Richmond area HUD offices to address the most serious fair housing issues.

The City of Kingsport has previously adopted a Fair Housing Ordinance that prohibits discrimination in housing practices and incorporates provisions of the Civil Rights Act of 1964, the Fair Housing Act of 1968, and the Fair Housing Amendments Act of 1988. The documents include protection for all citizens regardless of race, color, sex, religion, national origin, disability, or familial status.

Presently, there are no private organizations in the community that address fair housing issues or provide fair housing services. Most agencies within the area tend to provide little more than referral services.

The City of Kingsport, under the HUD program guidelines provides informational programs to the public through printed material, public notices, and local media advertising. The local Board of Realtors, as well as the Mortgage Bankers Association, also provides written materials to the public and to their housing clients.

The First Tennessee Development District also provides informational programs to area realtors, lenders, and appraisers in order to better educate our partners about fair housing practices for Kingsport residents.

Public awareness and education of Fair Housing Laws are a continuing activity. These activities include interviews with the media, distribution of informational brochures, display of Fair Housing posters and publication of information and advertisements to make the public more aware of Fair Housing issues.

Legal Aid of East Tennessee (LAET) is the agency to which the majority of discrimination claims are directed. They report that the greatest number of discriminatory practices involve race and familial status (women with children). Statistical information regarding number of complaints received and their resolution is available from Legal Aid of East Tennessee. LAET has conducted training sessions with property owners and key housing providers and their staff (housing authorities), as well as with tenants, reviewing the Landlord Tenant Act. Regular Fair Housing Act outreach to voucher recipients at Kingsport Housing & Redevelopment Authority is conducted.

Voucher property owners in Kingsport have been trained on the Fair Housing Act, as have the staff members. Additionally, special efforts at

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outreach regarding the Fair Housing Act have been made to the HOPE VI tenants in Kingsport with the assistance of the Central Baptist Church.

Through these educational programs and services, we are striving to provide information to any who feel they may be experiencing discrimination, whether it be the disabled, the elderly, or those in any of the fair housing protected classes of people



AP-85 Other Actions - 91.420, 91.220(k)

Introduction

This section discusses other actions to be addressed by the Community Development office of the City of Kingsport.

Actions planned to address obstacles to meeting underserved needs

<div>The City of Kingsport has previously adopted a Fair Housing Ordinance that prohibits discrimination in housing practices and incorporates provisions of the Civil Rights Act of 1964, the Fair Housing Act of 1968, and the Fair Housing Amendments Act of 1988. The documents include protection for all citizens regardless of race, color, sex, religion, national origin, disability, or familial status. The distribution of the "Fair Housing, It's Your Right" occurs with contacts with CDBG and other program beneficiaries.</div>Fair Housing complaints are received and attended by the Community Development office of the City. As inquiries and complaints are received, either they are reviewed and, as appropriate, forwarded to the Fair Housing office of HUD, the Tennessee Human Rights Commission, or to Legal Services of Upper East Tennessee office which provides fair housing advocacy and counseling. </div><div>Community Development also provides the locally produced "About Renting" booklet that provides valuable information regarding fair housing rights and remedies. City Community Development staff participates with the Legal Services of Upper East Tennessee staff in providing fair housing training to the staff of the Kingsport Housing and Redevelopment Authority. KHRA staff is traditional points of contact with populations identified as particularly prone to fair housing concerns.</div><div>The City will be attempting to strengthen and/or expand its cooperative relationship with local agencies. While previous outreach resulted in awareness of new programs and consideration of funding, Community Development hopes to continue development of a bettercoordinated approach and build on this new relationship as a vehicle to raise awareness of minority needs in the community at large.</div>cdiv>Community Development staff has been working with City Planning staff to ensure inclusion of non-discrimination and Fair Housing rights language in various communications the City Planning Department staff produce and distribute to citizens during development proposals. Staff believes that development projects generate a heightened awareness among affected citizenry and these would be excellent times to communicate discrimination and Fair Housing rights.</div><div></div>

Actions planned to foster and maintain affordable housing

The City of Kingsport continues to offer rehabilitation and emergency repair to low and moderate income homeowners in the City on a citywide basis. The City believes this program not only provides decent, safer, and more accessible housing for those families and individuals in need, but overall help maintain an affordable housing stock for the city. The City of Kingsport will continue to work with our Kingsport Housing and Redevelopment Authority in providing affordable housing opportunities to low-

moderate income citizens of Kingsport.

Actions planned to reduce lead-based paint hazards

Housing rehabilitation programs and modernization of public housing units by the Kingsport Housing and Redevelopment Authority will continue to abate lead-based paint as it is encountered. Each unit rehabilitated by the City will be assessed for existing and potential lead-based paint hazards, which will be abated. All households receiving home repair assistance will receive "Lead Based Paint" information booklet. The number of units targeted for rehabilitation or emergency repair is 20.

Actions planned to reduce the number of poverty-level families

Employment opportunities are the key to reducing the number of households living in poverty. Many times a lack of education and/or skills training for many adults limit their employment potential. Improving the economy within the Consortium area is an essential element in the anti-poverty strategy. Kingsport's Economic Development Task Force, Bristol, Tennessee's Industrial Development Board, Bristol, Virginia's Economic Development Committee, and Johnson City's Economic Development Board all are working to increase opportunities for families living in poverty.

In June 2004, the Sullivan County Economic Development Partnership was formed. It is composed of the cities of Bluff City, Bristol, Kingsport, and Sullivan County, Tennessee. The Partnership is a governmental entity that consolidates the economic development program for all of Sullivan County. This entity is charged to establish, coordinate, and implement a comprehensive economic development agency whose purpose is to develop and implement an overall economic development strategic plan. The Partnership seeks to stimulate development in new manufacturing and services, existing businesses, retail destinations/venues, small business and startups and support hospitality and tourism.

Objectives used to meet this goal involve the use of federal funds for homeownership assistance, rehabilitation of housing, infrastructure improvement, utility tap fees, and PSAs to educate the public about fair housing choice. Efforts will be coordinated with the local Housing Authorities Comprehensive Grant programs to provide rental units for low-income elderly, handicapped, and families.

Community Development staff will continue to work with the City of Kingsport Planning and Economic Development Departments to increase economic development and opportunity for low-moderate income citizens of Kingsport.

Actions planned to develop institutional structure

There are no proposals to change the existing Institutional Structure. The Kingsport Housing and Redevelopment Authority is not considered a "troubled" public housing agency and most of the other

public and social service agencies in the Kingsport area are very well organized and strong. Actions to improve the structure will be taken, as they become apparent.

Actions planned to enhance coordination between public and private housing and social service agencies

The City has a tradition of supporting Public Service agencies with Federal and local funding. In 2022/2023, Community Development proposes to fund agencies, which perform Public Service functions, which serve low and moderate-income persons in the City. The maximum amount available for Public Service funding is \$62,311 to be distributed to local non-profit agencies who apply for funding and meet funding criteria. Community Development will continue to support the United Way Homeless efforts by providing \$25,000 to for a homeless liaison, who provides direct service and referrals to those experiencing or at-risk for homelessness in the City of Kingsport. The Community Development office will solicit applications from public service organization in May 2022. The activities proposed by all agencies must meet basic eligibility criteria under CDBG regulations.

HOPE VI – For Program Year 2022, the City proposes to set aside \$70,000 for payment of annual installments for a Section 108 Loan in support of the HOPE VI Riverview/Sherwood/Hiwassee Improvement project. The City received approval for \$856,000 Section 108 Loan funds to provide support assistance in the Riverview and Sherwood/Hiwassee neighborhoods as part of the HOPE VI project. Section 108 requires that the local jurisdiction utilize its current and future CDBG funds as collateral for the loan. HUD has calculated that the City would need to set aside approximately \$70,000 CDBG funds per year for 20 years to support this proposal.

Discussion

While the City of Kingsport is a regional leader in economic development strategies, the Community Development Block Grant program is not regularly utilized for these efforts.

Program Specific Requirements

AP-90 Program Specific Requirements - 91.420, 91.220(I)(1,2,4)

Introduction

The City of Kingsport remains committed to improving the lives of all citizens, particularly those who the CDBG program is designed to serve. The City of Kingsport anticipates spending approx. 80% or more on activities to address the needs of LMI persons in our city.

Community Development Block Grant Program (CDBG) Reference 24 CFR 91.220(I)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

1. The total amount of program income that will have been received before the start of the next	
program year and that has not yet been reprogrammed	0
2. The amount of proceeds from section 108 loan guarantees that will be used during the year to	
address the priority needs and specific objectives identified in the grantee's strategic plan.	0
3. The amount of surplus funds from urban renewal settlements	0
4. The amount of any grant funds returned to the line of credit for which the planned use has not	:
been included in a prior statement or plan	0
5. The amount of income from float-funded activities	0
Total Program Income:	0
Other CDBG Requirements	
1. The amount of urgent need activities	0
2. The estimated percentage of CDBG funds that will be used for activities that	
benefit persons of low and moderate income. Overall Benefit - A consecutive period	
of one, two or three years may be used to determine that a minimum overall	
benefit of 70% of CDBG funds is used to benefit persons of low and moderate	
income. Specify the years covered that include this Annual Action Plan.	0.00%



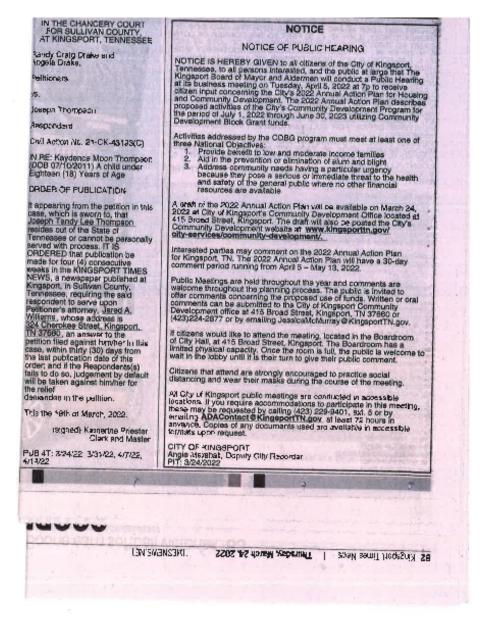
The City of Kingsport remains committed to improving the lives of all citizens, particularly those who the CDBG program is designed to serve.



Attachments



Citizen Participation Comments



PUBLICATION CERTIFICATE

This is to certify that the Legal Notice hereto attached was published in the Kingsport Times-News, a daily newspaper published in the City of Kingsport, County of Sullivan, State of Tennessee, beginning in the issue of 8/9/2

consecutive week (times) as per order of appearing

8.25.20g

of the Kingsport Times-News and in due form of law made oath that the foregoing

statement was true to the best of the knowledge and belief

day of Chughust

Personally appeared before me this 94

Blevins

2021, ashley

My commission expires

OMB Number: 4040-0004 Expiration Date: 12/31/2022

Application for Federal Assistance SF-424			
* 1. Type of Submis	10	New	* If Revision, select appropriate letter(s):
Application Changed/Cor	rected Application	Continuation Revision	* Other (Specify):
* 3, Date Received: 07/01/2022	* 3. Date Received: 4. Applicant Identifier: 07/01/2022 CDBG		
5a, Federal Entity Identifier: 5b, Federal Award Identifier: 8-22-MC-47-0004			5b. Federal Award Identifier: B-22-MC-47-0004
State Use Only:			ļ-
6. Date Received by	y State:	7. State Application	Identifier:
8. APPLICANT INF	FORMATION:		
* a. Legal Name:	City of Kingsport		
* b. Employer/Taxpa	ayer Identification Number (EIN/TIN):	*c. UEI:
62-60000323			079027579000
d. Address:			
* Street1:	415 Broad Street		
Street2:			
* City:	Kingsport		
County/Parish:	Sullivan		
* State:	TN: Tennessee		
Province:			
* Country:	USA: UNITED STATES	8	
* Zip / Postal Code:	37660-4265		
e. Organizational l	Jnit:		
Department Name: Division Name:			
Community Development			Community Development
f. Name and contact information of person to be contacted on matters involving this application:			
Prefix: Mrs	3.	* First Name	Jessica
Middle Name:			
* Last Name: Mct	Murray		
Suffix:			
Title: Community Development Planner			
Organizational Affiliation:			
City of Kingsport, TN			
* Telephone Number: 423-224-2877 Fax Number:			
*Email: jessicamemurray@kingsport.com			

Application for Federal Assistance SF-424
* 9. Type of Applicant 1: Select Applicant Type:
C: City or Township Government
Type of Applicant 2: Select Applicant Type:
Type of Applicant 3: Select Applicant Type:
* Other (specify):
* 10. Name of Federal Agency:
Department of Housing and Urban Development (HUD)
11. Catalog of Federal Domestic Assistance Number:
14218
CFDA Title:
Community Development Block Grant
* 12. Funding Opportunity Number:
N/A - Entitlement
* Title:
N/A
13. Competition Identification Number:
N/A
Title:
N/A
14. Areas Affected by Project (Cities, Counties, States, etc.):
Add Attachment Delete Attachment View Attachment
* 15. Descriptive Title of Applicant's Project:
CDBG funds used for projects and activities to benefit low and moderate families.
Attach supporting documents as specified in agency instructions.
Add Attachments Delete Attachments View Attachments

Application for Federal Assistance SF-424		
16. Congressional Districts Of:		
*a Applicant First	* b, Program/Project First	
Attach an additional list of Program/Pro	ject Congressional Districts if needed	
	Add Attachment Delete Attachment View Attachment	
17. Proposed Project:		
* a, Start Date: 07/01/2022	* b. End Date: 06/30/2023	
18. Estimated Funding (\$):		
* a. Federal	415,412.00	
* b. Applicant		
* c, State		
* d, Local		
* e. Other		
* f. Program Income		
* g, TOTAL	415,412.00	
* 19. Is Application Subject to Revie	w By State Under Executive Order 12372 Process?	
a. This application was made av	ailable to the State under the Executive Order 12372 Process for review on	
b. Program is subject to E.O. 12	372 but has not been selected by the State for review.	
c. Program is not covered by E.O	D. 12372.	
* 20. Is the Applicant Delinquent On	Any Federal Debt? (If "Yes," provide explanation in attachment.)	
Yes No		
If "Yes", provide explanation and atta	ach	
	Add Attachment Delete Attachment View Attachment	
21. *By signing this application, I certify (1) to the statements contained in the list of certifications** and (2) that the statements herein are true, complete and accurate to the best of my knowledge. I also provide the required assurances** and agree to comply with any resulting terms if I accept an award. I am aware that any false, fictitious, or fraudulent statements or claims may subject me to criminal, civil, or administrative penalties. (U.S. Code, Title 218, Section 1001)		
** I AGREE		
** The list of certifications and assurances, or an internet site where you may obtain this list, is contained in the announcement or agency specific instructions.		
Authorized Representative:		
Prefix: Mr.	* First Name: Patrick	
Middle Name: W.		
* Last Name: Shull		
Suffix:		
*Title: Mayor, City of Kin	gsport	
* Telephone Number: 423-229-940) Fax Number:	
*Email: patshull@kingsport.gov		
* Signature of Authorized Representative	* Date Signed:	

OMB Number: 4040-0007 Expiration Date: 02/28/2022

ASSURANCES - NON-CONSTRUCTION PROGRAMS

Public reporting burden for this collection of information is estimated to average 15 minutes per response, including time for reviewing instructions, searching existing data sources, gathering and maintaining the data needed, and completing and reviewing the collection of information. Send comments regarding the burden estimate or any other aspect of this collection of information, including suggestions for reducing this burden, to the Office of Management and Budget, Paperwork Reduction Project (0348-0040), Washington, DC 20503.

PLEASE DO NOT RETURN YOUR COMPLETED FORM TO THE OFFICE OF MANAGEMENT AND BUDGET. SEND IT TO THE ADDRESS PROVIDED BY THE SPONSORING AGENCY.

NOTE:

Certain of these assurances may not be applicable to your project or program. If you have questions, please contact the awarding agency. Further, certain Federal awarding agencies may require applicants to certify to additional assurances. If such is the case, you will be notified.

As the duly authorized representative of the applicant, I certify that the applicant:

- Has the legal authority to apply for Federal assistance and the institutional, managerial and financial capability (including funds sufficient to pay the non-Federal share of project cost) to ensure proper planning, management and completion of the project described in this application.
- Will give the awarding agency, the Comptroller General of the United States and, if appropriate, the State, through any authorized representative, access to and the right to examine all records, books, papers, or documents related to the award; and will establish a proper accounting system in accordance with generally accepted accounting standards or agency directives.
- Will establish safeguards to prohibit employees from using their positions for a purpose that constitutes or presents the appearance of personal or organizational conflict of interest, or personal gain.
- Will initiate and complete the work within the applicable time frame after receipt of approval of the awarding agency.
- Will comply with the Intergovernmental Personnel Act of 1970 (42 U.S.C. §§4728-4763) relating to prescribed standards for merit systems for programs funded under one of the 19 statutes or regulations specified in Appendix A of OPM's Standards for a Merit System of Personnel Administration (5 C.F.R. 900, Subpart F).
- 6. Will comply with all Federal statutes relating to nondiscrimination. These include but are not limited to:
 (a) Title VI of the Civil Rights Act of 1964 (P.L. 88-352) which prohibits discrimination on the basis of race, color or national origin; (b) Title IX of the Education Amendments of 1972, as amended (20 U.S.C.§§1681-1683, and 1685-1686), which prohibits discrimination on the basis of sex; (c) Section 504 of the Rehabilitation

- Act of 1973, as amended (29 U.S.C. §794), which prohibits discrimination on the basis of handicaps; (d) the Age Discrimination Act of 1975, as amended (42 U. S.C. §§6101-6107), which prohibits discrimination on the basis of age; (e) the Drug Abuse Office and Treatment Act of 1972 (P.L. 92-255), as amended, relating to nondiscrimination on the basis of drug abuse; (f) the Comprehensive Alcohol Abuse and Alcoholism Prevention, Treatment and Rehabilitation Act of 1970 (P.L. 91-616), as amended, relating to nondiscrimination on the basis of alcohol abuse or alcoholism; (g) §§523 and 527 of the Public Health Service Act of 1912 (42 U.S.C. §§290 dd-3 and 290 ee-3), as amended, relating to confidentiality of alcohol and drug abuse patient records; (h) Title VIII of the Civil Rights Act of 1968 (42 U.S.C. §§3601 et seq.), as amended, relating to nondiscrimination in the sale, rental or financing of housing; (i) any other nondiscrimination provisions in the specific statute(s) under which application for Federal assistance is being made; and, (j) the requirements of any other nondiscrimination statute(s) which may apply to the application.
- 7. Will comply, or has already complied, with the requirements of Titles II and III of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970 (P.L. 91-646) which provide for fair and equitable treatment of persons displaced or whose property is acquired as a result of Federal or federally-assisted programs. These requirements apply to all interests in real property acquired for project purposes regardless of Federal participation in purchases.
- Will comply, as applicable, with provisions of the Hatch Act (5 U.S.C. §§1501-1508 and 7324-7328) which limit the political activities of employees whose principal employment activities are funded in whole or in part with Federal funds.

- Will comply, as applicable, with the provisions of the Davis-Bacon Act (40 U.S.C. §§276a to 276a-7), the Copeland Act (40 U.S.C. §276c and 18 U.S.C. §874), and the Contract Work Hours and Safety Standards Act (40 U.S.C. §§327-333), regarding labor standards for federally-assisted construction subagreements.
- 10. Will comply, if applicable, with flood insurance purchase requirements of Section 102(a) of the Flood Disaster Protection Act of 1973 (P.L. 93-234) which requires recipients in a special flood hazard area to participate in the program and to purchase flood insurance if the total cost of insurable construction and acquisition is \$10,000 or more.
- 11. Will comply with environmental standards which may be prescribed pursuant to the following: (a) institution of environmental quality control measures under the National Environmental Policy Act of 1969 (P.L. 91-190) and Executive Order (EO) 11514; (b) notification of violating facilities pursuant to EO 11738; (c) protection of wetlands pursuant to EO 11990; (d) evaluation of flood hazards in floodplains in accordance with EO 11988; (e) assurance of project consistency with the approved State management program developed under the Coastal Zone Management Act of 1972 (16 U.S.C. §§1451 et seg.); (f) conformity of Federal actions to State (Clean Air) Implementation Plans under Section 176(c) of the Clean Air Act of 1955, as amended (42 U.S.C. §§7401 et seq.); (g) protection of underground sources of drinking water under the Safe Drinking Water Act of 1974, as amended (P.L. 93-523); and, (h) protection of endangered species under the Endangered Species Act of 1973, as amended (P.L. 93-
- Will comply with the Wild and Scenic Rivers Act of 1968 (16 U.S.C. §§1271 et seq.) related to protecting components or potential components of the national wild and scenic rivers system.

- 13. Will assist the awarding agency in assuring compliance with Section 106 of the National Historic Preservation Act of 1966, as amended (16 U.S.C. §470), EO 11593 (identification and protection of historic properties), and the Archaeological and Historic Preservation Act of 1974 (16 U.S.C. §§469a-1 et seq.).
- 14. Will comply with P.L. 93-348 regarding the protection of human subjects involved in research, development, and related activities supported by this award of assistance.
- 15. Will comply with the Laboratory Animal Welfare Act of 1966 (P.L. 89-544, as amended, 7 U.S.C. §§2131 et seq.) pertaining to the care, handling, and treatment of warm blooded animals held for research, teaching, or other activities supported by this award of assistance.
- 16. Will comply with the Lead-Based Paint Poisoning Prevention Act (42 U.S.C. §§4801 et seq.) which prohibits the use of lead-based paint in construction or rehabilitation of residence structures.
- 17. Will cause to be performed the required financial and compliance audits in accordance with the Single Audit Act Amendments of 1996 and OMB Circular No. A-133, "Audits of States, Local Governments, and Non-Profit Organizations."
- Will comply with all applicable requirements of all other Federal laws, executive orders, regulations, and policies governing this program.
- 19. Will comply with the requirements of Section 106(g) of the Trafficking Victims Protection Act (TVPA) of 2000, as amended (22 U.S.C. 7104) which prohibits grant award recipients or a sub-recipient from (1) Engaging in severe forms of trafficking in persons during the period of time that the award is in effect (2) Procuring a commercial sex act during the period of time that the award is in effect or (3) Using forced labor in the performance of the award or subawards under the award.

SIGNATURE OF AUTHORIZED CERTIFYING OFFICIAL	TITLE
	Mayor, City of Kingsport
APPLICANT ORGANIZATION	DATE SUBMITTED
City of Kingsport, TN	

CERTIFICATIONS

In accordance with the applicable statutes and the regulations governing the consolidated plan regulations, the jurisdiction certifies that:

Affirmatively Further Fair Housing -- The jurisdiction will affirmatively further fair housing.

Uniform Relocation Act and Anti-displacement and Relocation Plan -- It will comply with the acquisition and relocation requirements of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970, as amended, (42 U.S.C. 4601-4655) and implementing regulations at 49 CFR Part 24. It has in effect and is following a residential anti-displacement and relocation assistance plan required under 24 CFR Part 42 in connection with any activity assisted with funding under the Community Development Block Grant or HOME programs.

Anti-Lobbying -- To the best of the jurisdiction's knowledge and belief:

- 1. No Federal appropriated funds have been paid or will be paid, by or on behalf of it, to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with the awarding of any Federal contract, the making of any Federal grant, the making of any Federal loan, the entering into of any cooperative agreement, and the extension, continuation, renewal, amendment, or modification of any Federal contract, grant, loan, or cooperative agreement;
- 2. If any funds other than Federal appropriated funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with this Federal contract, grant, loan, or cooperative agreement, it will complete and submit Standard Form-LLL, "Disclosure Form to Report Lobbying," in accordance with its instructions; and
- 3. It will require that the language of paragraph 1 and 2 of this anti-lobbying certification be included in the award documents for all subawards at all tiers (including subcontracts, subgrants, and contracts under grants, loans, and cooperative agreements) and that all subrecipients shall certify and disclose accordingly.

Authority of Jurisdiction -- The consolidated plan is authorized under State and local law (as applicable) and the jurisdiction possesses the legal authority to carry out the programs for which it is seeking funding, in accordance with applicable HUD regulations.

Consistency with plan -- The housing activities to be undertaken with Community Development Block Grant, HOME, Emergency Solutions Grant, and Housing Opportunities for Persons With AIDS funds are consistent with the strategic plan in the jurisdiction's consolidated plan.

Section 3 -- It will comply with section 3 of the Housing and Urban Development Act of 1968 (12 U.S.C. 1701u) and implementing regulations at 24 CFR Part 75.

Signature of Authorized Official	Date
Mayor, City of Kingsport	
Title	

Specific Community Development Block Grant Certifications

The Entitlement Community certifies that:

Citizen Participation -- It is in full compliance and following a detailed citizen participation plan that satisfies the requirements of 24 CFR 91.105.

Community Development Plan -- Its consolidated plan identifies community development and housing needs and specifies both short-term and long-term community development objectives that that have been developed in accordance with the primary objective of the CDBG program (i.e., the development of viable urban communities, by providing decent housing and expanding economic opportunities, primarily for persons of low and moderate income) and requirements of 24 CFR Parts 91 and 570.

Following a Plan -- It is following a current consolidated plan that has been approved by HUD.

Use of Funds -- It has complied with the following criteria:

- 1. Maximum Feasible Priority. With respect to activities expected to be assisted with CDBG funds, it has developed its Action Plan so as to give maximum feasible priority to activities which benefit low- and moderate-income families or aid in the prevention or elimination of slums or blight. The Action Plan may also include CDBG-assisted activities which the grantee certifies are designed to meet other community development needs having particular urgency because existing conditions pose a serious and immediate threat to the health or welfare of the community, and other financial resources are not available (see Optional CDBG Certification).
- 2. Overall Benefit. The aggregate use of CDBG funds, including Section 108 guaranteed loans, during program year(s) ______ [a period specified by the grantee of one, two, or three specific consecutive program years], shall principally benefit persons of low and moderate income in a manner that ensures that at least 70 percent of the amount is expended for activities that benefit such persons during the designated period.
- 3. Special Assessments. It will not attempt to recover any capital costs of public improvements assisted with CDBG funds, including Section 108 loan guaranteed funds, by assessing any amount against properties owned and occupied by persons of low and moderate income, including any fee charged or assessment made as a condition of obtaining access to such public improvements.

However, if CDBG funds are used to pay the proportion of a fee or assessment that relates to the capital costs of public improvements (assisted in part with CDBG funds) financed from other revenue sources, an assessment or charge may be made against the property with respect to the public improvements financed by a source other than CDBG funds.

In addition, in the case of properties owned and occupied by moderate-income (not low-income) families, an assessment or charge may be made against the property for public improvements financed by a source other than CDBG funds if the jurisdiction certifies that it lacks CDBG funds to cover the assessment.

Excessive Force -- It has adopted and is enforcing:

- 1. A policy prohibiting the use of excessive force by law enforcement agencies within its jurisdiction against any individuals engaged in non-violent civil rights demonstrations; and
- 2. A policy of enforcing applicable State and local laws against physically barring entrance to or exit from a facility or location which is the subject of such non-violent civil rights demonstrations within its jurisdiction.

Compliance with Anti-discrimination laws -- The grant will be conducted and administered in conformity with title VI of the Civil Rights Act of 1964 (42 U.S.C. 2000d) and the Fair Housing Act (42 U.S.C. 3601-3619) and implementing regulations.

Lead-Based Paint -- Its activities concerning lead-based paint will comply with the requirements of 24 CFR Part 35, Subparts A, B, J, K and R.

Compliance with Laws It will comply with applicable laws.		
Signature of Authorized Official	Date	-
Mayor, City of Kingsport Title		

OPTIONAL Community Development Block Grant Certification

Submit the following certification only when one or more of the activities in the action plan are designed to meet other community development needs having particular urgency as specified in 24 CFR 570.208(c):
The grantee hereby certifies that the Annual Plan includes one or more specifically identified CDBG-

assisted activities which are designed to meet other community development needs having particular urgency because existing conditions pose a serious and immediate threat to the health or welfare of the community and other financial resources are not available to meet such needs.		
Signature of Authorized Official	Date	
Mayor, City of Kingsport Title		

APPENDIX TO CERTIFICATIONS

INSTRUCTIONS CONCERNING LOBBYING CERTIFICATION:

Lobbying Certification

This certification is a material representation of fact upon which reliance was placed when this transaction was made or entered into. Submission of this certification is a prerequisite for making or entering into this transaction imposed by section 1352, title 31, U.S. Code. Any person who fails to file the required certification shall be subject to a civil penalty of not less than \$10,000 and not more than \$100,000 for each such failure.